

Department of Corporate Resources

Members of Council

Committee Secretariat

Legal and Democratic Services Room 112, 1st Floor City Hall Bradford West Yorkshire

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BD1 1HY

3 July 2023 Date:

Dear Councillor,

MEETING OF COUNCIL – TUESDAY, 11 JULY 2023

You are requested to attend the meeting of the Council to be held in the Council Chamber -City Hall, Bradford, on Tuesday, 11 July 2023 at 4.00 pm.

The agenda for the meeting is set out overleaf.

Yours sincerely,

Asif Ibrahim

Director of Legal and Governance

Notes:

- A webcast of the meeting will be available to view live on the Council's website at https://bradford.public-i.tv/core/portal/home and later as a recording.
- The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted.
- Anyone attending the meeting who wishes to record or film the meeting's proceedings is
 advised to liaise with the Agenda Contact who will provide guidance and ensure that any
 necessary arrangements are in place. Those present at the meeting should be aware that
 they may be filmed or sound recorded.
- The Fire Bell and Evacuation Procedure requires people to leave the building in an orderly
 fashion by the nearest exit, should the fire alarm sound. No one will be allowed to stay or
 return until the building has been checked.

Members are reminded that under the Members' Code of Conduct, they must register within 28 days any changes to their financial and other interests and notify the Monitoring Officer of any gift or hospitality received.

AGENDA

A. PROCEDURAL ITEMS

1. DISCLOSURES OF INTEREST

(Members Code of Conduct – Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

Notes:

(1) Members must consider their interests, and act according to the following:

Type of Interest	You must:	
Disclosable Pecuniary Interests	Disclose the interest; not participate in the discussion or vote; and leave the meeting <u>unless</u> you have a dispensation.	
Other Registrable Interests (Directly Related)	Disclose the interest; speak on the item <u>only if</u> the public are also allowed to speak but otherwise not participate	

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Non-Registrable Interests (Directly Related) in the discussion or vote; and leave the meeting <u>unless</u> you have a dispensation.

Other Registrable Interests (Affects) OR Disclose the interest; remain in the meeting, participate and vote <u>unless</u> the matter affects the financial interest or well-being

Non-Registrable Interests (Affects)

(a) to a greater extent than it affects the financial interests of a majority of inhabitants of the affected ward, and (b) a reasonable member of the public knowing all the facts would believe that it would affect your view of the wider public interest; in which case speak on the item only if the public are also allowed to speak but otherwise do not participate in the discussion or vote; and leave the meeting unless you have a dispensation.

- (2) Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.
- (3) Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.
- (4) Officers must disclose interests in accordance with Council Standing Order 44.

2. MINUTES

Recommended – That the minutes of the Annual Council Meeting and the Extraordinary Council Meeting held on 23 May 2023 be signed as a correct record (previously circulated).

(Guy Close – 07811 503906)

3. APOLOGIES FOR ABSENCE

To receive any apologies for absence.

(Guy Close – 07811 503906)

4. WRITTEN ANNOUNCEMENTS FROM THE LORD MAYOR (Standing Order 4)

(To be circulated before the meeting).

5. INSPECTION OF REPORTS AND BACKGROUND PAPERS

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Guy Close – 07811 503906)

B. BUSINESS ITEMS

6. PETITIONS (Standing Order 11)

To consider up to five requests for the Council to receive petitions in accordance with Standing Orders.

If any requests are received, in writing, by mid-day three working days before the meeting (Thursday), details will be circulated.

(Su Booth – 07814 073884)

7. PUBLIC QUESTION TIME (Standing Order 13)

There are no public questions.

(Fatima Butt – 07970 411746)

8. MEMBERSHIP OF COMMITTEES AND JOINT COMMITTEES (Standing Order 4)

To consider any motions (i) to appoint members to a Committee or a Joint Committee; or (ii) to appoint Chairs or Deputy Chairs of Committees (excluding Area Committees).

Recommended -

- a) That Councillor Neal Cameron (Oxenhope Village Council) replaces former Town Councillor Mick Westerman (Keighley Town Council) as a non-voting co-opted member on Standards Committee. (Former Town Councillor Westerman did not seek reelection at the Local Elections 2023.)
- b) That the following non-voting co-opted members be appointed to the Health and Social Care Overview and Scrutiny Committee for the 2023/24 municipal year:
- Susan Crowe Bradford and Craven Co-Production Partnership
- Trevor Ramsay i2i patient involvement Network, Bradford District NHS Foundation Care Trust
- Helen Rushworth Healthwatch Bradford and District.
- c) That Councillor Naylor replaces Councillor Stubbs as an alternate on Children's Services Overview and Scrutiny Committee.
- d) That following a change in political proportionality the membership of Keighley Area Committee be as follows:

(9 places in total)

- Labour three places
- Conservative three places
- Green one place
- 8th place to be divided between the Labour Group and the Ilkley Independent with the Labour Group taking the first six months.
- 9th place to be divided between the Conservative Group and the Independent with the Conservative Group taking the first six months.
- e) That Councillor Nazam be appointed to the Licensing Committee as an Independent Member.

9. REPORT BY THE LEADER OF THE COUNCIL (Standing Order 11A)

A written report by the Leader of Council giving an update on key issues will be circulated before the start of the meeting. There shall be a period of up to 15 minutes during which any Member of Council may ask the Leader of the Council (or a Member of the Council nominated by the Leader) a question on any matter arising out of the written report.

10. MEMBER QUESTION TIME (Standing Order 12)

To deal with supplementary questions arising from the attached questions of which written notice has been given.

Notes:

- (i) Answers to written questions shall be circulated at the commencement of the meeting.
- (ii) The Lord Mayor will have regard to the list of questions and the political composition of the Council in calling on Members to put their supplementary question to the Leader of Council and Portfolio Holders.
- (iii) A period of up to 30 minutes shall be available for supplementary questions to Members of the Executive.

1. Councillor Simon Cunningham

Will the Leader join me in congratulating the staff and children at Poplars Park Primary School for being shortlisted for Primary School of the Year in the national Tes Schools Awards?

2. Councillor Debbie Davies

Could the Leader of the Council confirm how much funding the Council contributes to Bradford Literature Festival?

3. Councillor Matt Edwards

Given the serious issues of street racing taking place on Euro ways Industrial Estate, can the portfolio holder advise how many Fixed Penalty Notices have been issued under the PSPO following the installation of the camera last year?

4. Councillor Jeanette Sunderland

On the 14th March 2023 the Council resolved to treat care experience as if it were a Protected Characteristic. Can the Leader of Council and each of the Portfolio Holders please list the changes made to policies, processes and procedures to put this resolution into practice.

5. Councillor Talat Sajawal

Given the latest reports nationally on Policing standards can the Portfolio holder please let me know what steps he has taken to ensure that West Yorkshire Police have correctly vetted officers when recruiting? As well as reassure the public, that proper and in-depth investigations have been carried out, against officers that have faced complaints and disciplinary action.

6. Councillor Nazam Azam

With One City Park quickly taking shape can the portfolio holder give

an update on interest from prospective tenants and what are the timescales for opening?

7. Councillor Aneela Ahmed

I understand that the escalators (provided by a Keighley based manufacturer) have now been installed at Darley Street Market. Will the portfolio holder give a progress update on construction of the market?

8. Councillor Hasan Khan

Works are now getting underway on the Transforming Cities scheme to improve the city centre and a project of this size will undoubtedly have an impact on traffic flow while the works are being done. For the benefit of residents will the portfolio holder remind us what these works are, and what can bus users and car drivers expect in the coming weeks and months?

9. Councillor Peter Clarke

Does the Portfolio Holder for Regeneration, Planning and Transport, support Sir Keir Starmer's recent announcement that if Labour win the next general election, a Labour Government would relax planning restrictions to allow more homes to be built on the green belt and how does the proposal fit with the Council's Local Plan for future development across the district?

10. Councillor Aneela Ahmed

It's very welcome to see the much improved public spaces and greenery up at North Parade now that our works there have been completed. Does the portfolio holder join me in welcoming this and can he tell me what other plans we have around the top of town to make it a good destination for residents and businesses?

11. Councillor Mohsin Hussain

It's a great relief that the determination of this council alongside NHS partners to deliver a top class new health centre in the heart of Keighley appears to be paying off with government finally approving this much needed facility for all our residents. Can the portfolio holder tell us what the next steps are to try and get it delivered as quickly as possible?

12. Councillor Simon Cunningham

Can the Portfolio Holder give an update on the pilot of a new street sign design for Bradford, and confirm whether it can be rolled out in an effort to promote civic pride in Bradford and make our neighbourhoods look even smarter?

13. Councillor Debbie Davies

Would the Regeneration, Planning and Transport Portfolio Holder, clarify why the Council owned temporary Baildon Library on Northgate in the Conservation Area is permitted to have solid external shutters, when there have been numerous cases of businesses having to alter their shop fronts because external shutters they have installed to improve security have been deemed unsightly?

14. Councillor Kevin Warnes

Will the Leader of Council please update us on when the review of the Active Travel Neighbourhood in Saltaire will take place, bearing in mind that this project has experienced repeated delays?

15. Councillor Alun Griffiths

Can the portfolio holder confirm that the council has no "In house" capacity for road marking, and that all road makings are sent out to external contractors?

16. Councillor Julie Humphreys

Does the Leader share my frustration that the government has rejected Labour's attempts to revive the animal welfare bill which the government quietly dropped in May? Among other things the bill would clamp down on dog thefts, which is a truly distressing crime that impacts on our residents, and it would ban the live export of farm animals - yet the government has gone ahead and scrapped it.

17. Councillor Arshad Hussain

Whilst it was great news that the government finally accepted the inevitable and added Airedale General Hospital to the New Hospital Programme, I remain concerned that two other hospitals in our district, the BRI and Lynfield Mount mental health hospital, are in urgent need of investment due to the state of the buildings. Does the Leader have any information from government or health partners on when these hospitals that our residents depend on will get the investment they deserve?

18. Councillor Julie Lintern

The Clean Air Zone has prompted a switch to many cleaner vehicles on our roads and it has also generated funds from non-compliant vehicles since it started. I realise that the health benefits of the

scheme cannot be measured yet, but can the Portfolio holder please share further information in relation to the spending of the funds the CAZ has generated? I understand that part is given to the government and the remainder has to have environmental benefit to contribute to cleaner air quality such as through our Clean Air Schools programme. Can the portfolio holder clarify what will the CAZ funds be spent on to meet these aims in the district?

19. Councillor Rebecca Poulsen

Would the Leader join me in congratulating Robbie Moore MP for Keighley, other local MP's and the whole team at Airedale Hospital who have successfully been selected for a full hospital rebuild? Can the Leader ensure the Council fully supports this project and makes sure no delays are created by council departments?

20. Councillor Caroline Firth

Does the Leader join me in welcoming the announcement that there will soon be new £1 flat fares and more frequent bus services for Keighley especially during this cost of living crisis. I know this council together with Labour Mayor Tracy Brabin at the Combined Authority and the bus operators have worked jointly to deliver this.

21. Councillor Tariq Hussain

Will the portfolio holder give a summary of what the recent UKREEIF event was and how it links in with our regeneration ambitions for the Bradford District?

22. Councillor Mohammed Shafiq

Given the serious impact of the pandemic on children's education, I was shocked to read reports that the Tory government has left hundreds of millions unspent of the funds that were earmarked for tutoring to help children catch up on lost learning. Does the portfolio holder share my frustration and do we know how much has been invested for the children of the Bradford District?

23. Councillor Debbie Davies

Would the Portfolio Holder for Regeneration, Planning and Transport accept responsibility for the Council throwing away the opportunity of £1.6m of external funding which had been awarded in 2021 (to renaturalise Bradford Beck by opening up the historic waterway, creating paths, trees, meadows and a picnic area, encouraging wildlife and reducing the risk of flooding), but was forgone when the funding deadline for completion of the work (two years later in June 2023) was missed, despite elected members being told that work would be

24. Councillor Caroline Whitaker

In response to a question to Full Council on 24th January 2023, I was told that the B6160 Bolton Road in Addingham, between Bark Lane and Main Street, was to be declassified and that this "will be moving forward before the end of the financial year". However, the end of the financial year has come and gone and despite numerous attempts to elicit a response from the relevant department, no more information has been forthcoming. Could I please have an update on the project, and can the portfolio holder ensure that the officer responsible understands the importance of communicating with Elected Members and within the timescales expected?

25. Councillor Brendon Stubbs

It has been over a year now since children in Eccleshill were told that they could only access the swimming pool with an adult present. All open sessions were changed to family sessions. This change was put in place to protect staff and customers following several anti-social behaviour incidents. At the time, we were told that the measures were temporary while retraining and other measures were put in place.

Given we are weeks away from the summer holidays, and that the service has had over a year to retrain staff, invest in body cams or implement a permit scheme for children. Can the portfolio holder assure the overwhelming majority of well-behaved young people in Eccleshill that they will be able to access the pool in the same way children across the district can this summer?

26. Councillor Marcus Dearden

Having been given video evidence of not only an increase in traffic but the size and weight of some commercial vehicles using Ireland bridge in Bingley. Would the executive investigate the possibility of introducing weight restriction on the bridge? It's one of the oldest structures in the Bradford District and had structural work carried out over a decade ago. Coupled with the fact due to an increase in residential properties, pedestrian use across the bridge is proving to be treacherous.

27. Councillor Joe Wheatley

Bradford District Credit Union was established 30 years ago this month. Will the Leader join me in celebrating and thanking the credit union for its truly brilliant contribution to our district which is more important than ever given the state of the nation's economy after 13 years of Tory rule.

28. Councillor Liz Rowe

After putting in a bid for £11m of funding from Active Travel England it was really disappointing to see Bradford awarded just £1m. The money we bid for would have helped pay for our planned new Thornton cycle route and improvements to the canal towpath. Does the portfolio holder have more information on why Active Travel England did not provide the funding to match our ambitions and do we have more plans to secure future funding?

29. Councillor Mike Pollard

At the time that this question had to be submitted, no first quarter financial Monitoring information was of course, available in the public domain. Could the Portfolio Holder please indicate whether any information has been received from the Children's and Families Trust regarding success or otherwise in receiving additional contributions from the NHS in respect of Children in Care with complex needs? If additional contributions have been received, please indicate the scale thereof and whether the £6m target for the full financial year looks realistically attainable.

30. Councillor Arshad Hussain

Can you advise how the Squire Lane leisure centre project is progressing?

31. Councillor Mohammed Shafiq

The Government has now spent £1 billion in bailouts to 34 councils to plug their deficits on special educational needs and disabilities. Has the government explained to the Leader why Bradford does not get this huge additional funding for our SEND provision or indeed for children's services more generally given the unprecedented cost pressures that we and other councils are facing?

32. Councillor Aneela Ahmed

Like all major cities we face challenges of antisocial behaviour. I've discussed this issue with the portfolio holder given this is a top priority for us to support the police in tackling these issues. Will the portfolio holder set out some of the actions being taken to build a safer city centre for all?

33. Councillor Debbie Davies

Given that around 95% of animals slaughtered in the UK for Halal are stunned first and this is considered a more humane method of killing, in the interests of animal welfare could the Leader of the Council confirm that all Halal meat used by the Council and in schools is pre-stunned?

34. Councillor Matt Edwards

Can the leader of the Council please advise the waiting time for processing applications for residents to renew a Blue Badge?

11. RECOMMENDATIONS FROM THE EXECUTIVE AND COMMITTEES 1 - 30 (Standing Order 15)

To consider any recommendations arising from meetings of the Executive and Committees.

 At the meeting of Governance and Audit Committee held on 15 June 2023, consideration was given to a report (**Document C**) of the Director of Finance and IT, which presented the Annual Treasury Management Report 2022-23 for adoption by Council.

Recommended – That the Annual Treasury Management Report 2022-23 be adopted by Council.

(Colin Standish – (01274) 432361)

2) At the meeting of Governance and Audit Committee held on 15 June 2023, consideration was given to a report (**Document G**) of the Director of Finance and IT, which provided details in relation to the appointment of independent members or an advisor to the Council's Governance and Audit Committee.

Recommended -

- a) That Article 9 of the Council's constitution be amended so that the composition of Governance and Audit Committee includes two non-voting Independent Members, subject to a recruitment process.
- b) That the recruitment process of the non-voting Independent Members be delegated to the Director of Finance and IT in consultation with the Chair of Governance and Audit Committee.

(Mark St Romaine – (01274) 432888)

12. NOTICES OF MOTION (Standing Order 17)

To consider notices of motion set out below:

12.1 - Council (and schools) provision of plant-based food

To be moved by: Councillor Kevin Warnes
To be seconded by: Councillor Anna Watson

Council notes:

- a) All relevant UN and UK Climate Change Committee reports emphasise the need to significantly reduce our use of animal products in response to the climate crisis. In the UK, for example, approximately 10% of greenhouse gas emissions are linked to agriculture, most of which is the methane produced by livestock.
- b) The 2021 National Food Strategy, led by Henry Dimbleby, set a ten-year goal of a 30% reduction in meat consumption in the UK.
- c) The West Yorkshire Combined Authority's 2020 Emission Reduction Pathway Report estimates that a 32% reduction in red meat and dairy consumption is needed across the region if our goal of net zero carbon is to be met by 2038.
- d) Supporting plant-based food systems (that do not include meat and dairy products) is one of the practical steps we can take ourselves as a council in response to the Climate Emergency we recognised in January 2019.
- e) Other UK councils (including Cambridge City Council, Edinburgh City Council, Exeter City Council, Lewisham Borough Council, Norwich City Council, Oxford City Council and Oxfordshire County Council) have adopted measures in support of plant-based food systems in recent years, notably plant-based catering for all internal council meetings and events.
- f) A study published in 2022 by the Vegan Society revealed that most parents support introducing more plant-based meals in schools.

Council therefore:

- Requests that the Chief Executive conducts a formal review of (a)
 the options for rolling out comprehensive plant-based catering for all
 Council meetings and other Council-run events (with specific
 reference to the impressive progress being made in this respect by
 Exeter City Council, Lewisham Borough Council and Oxford City
 Council) and (b) the options for extending plant-based catering
 across all Council-run external sites (leisure centres etc.);
- Requests that the results of this review are included in the agenda for our scheduled Council meeting on 17 October 2023;
- 3. Further requests that the Chief Executive liaises with the Chair of Bradford's Schools Forum to seek to identify opportunities for expanding the provision of plant-based meals in our local schools, and updates Council accordingly at our October meeting.

12.2 – Animal homelessness crisis and support for pet owners during the cost of living crisis

To be moved by: Councillor Matt Edwards
To be seconded by: Councillor Janet Russell

Council notes:

Animal homelessness is a massive problem that has only been exacerbated by the Covid pandemic and the current cost of living crisis. At any given time, there are an estimated 100,000 dogs without homes in the UK. Research from Cats Protection has estimated that there are as many as 50 stray cats per square kilometre in some cities.

The simplest, and most effective way to tackle animal homelessness is making sure that pets are spayed or neutered.

There is a network of remarkable open-admission shelters across Bradford District accepting every animal in need, caring for them and keeping them safe, warm, fed, and loved.

The cost of living crisis has created more financial pressures on households with the cost of feeding and looking after pets being a big concern for many people.

This has meant that shelters and rescues are more overloaded than ever before with more animals and there are far more cats and dogs than potential owners. Local rescues - including 'Allerton Cat Rescue' have warned the volume of animals they are looking after is creating unprecedented and unsustainable demands on their services.

The Blue Cross animal charity has partnered with the retailer Pets at Home to place pet food donation stations in every store. All donations collected go to local food banks - and a database of food bank partners is available on their website. There are currently two food banks offering this service: Horton Bank Top Community Foodbank and Bradford North Foodbank in Eccleshill.

The RSPCA has also noted that the cost of living crisis is leading to more pets being left unneutered, not microchipped, and not receiving medical care when they need it.

Council also notes:

A pet can be a great source of comfort and motivation.

In many ways, pets can help us to live physically and mentally healthier lives.

For many people, pets are family members and simply "getting rid of them" is not an option.

Council resolves to:

- Use its social media channels to raise awareness on the importance of spaying or neutering pets, highlight what financial support is available for pet owners.
- Add a section for pet owners onto costoflivingbradford.co.uk and any
 future printed edition of the 'Cost of Living Support Booklet'. This
 should include what support is available to pet owners including the
 £5 cat neutering scheme by Cats Protection and the services of the
 PDSA who offer free and low cost veterinary care to eligible
 households.
- To work with food banks to identify opportunities to expand the number of pet food banks operating in the district.
- To request the Chief Executive to liaise with animal rescues and other animal charities across Bradford District to identify opportunities to work better with this sector to tackle pet homelessness and to produce a report to the Corporate Overview and Scrutiny Committee within six months.

12.3 - Anti-social behaviour (ASB) reduction fund

To be moved by: Councillor Griffiths
To be seconded by: Councillor Stubbs

This council notes the widespread community concern over antisocial behaviour and low grade criminal activity.

This council believes local residents and councillors are best placed to understand what measures might be taken to mitigate this.

This council calls on the director of place and the portfolio holder for safer and stronger communities to develop criteria for an 'ASB prevention fund' to be available for each ward. This to be allocated by ward councillors and to be used for small public realm improvements aimed at reducing crime and antisocial behaviour.

This council resolves to implement this fund as part of the next budget setting round.

12.4 – Increasing Cancer Screening Uptake Rates in the Bradford District

To be moved by: Councillor Allison Coates
To be seconded by: Councillor Rebecca

Poulsen

Council notes:

- deaths from all cancers in the under 75's living in Bradford are worse than the national average and there is disparity between the communities across the District, which statistically contributes to poorer life expectancy and there is disparity between the inner city and rural wards across the District.
- as an example in March 2022 the Pennine Breast Screening Unit at Bradford Hospitals NHS Foundation Trust sent out approximately 1200 breast screening invitation letters in the inner city, approximately 600 responded and attended their mammogram appointments with 5 cancers being detected.
- that on the balance of probabilities, with a 50 % uptake rate and in line with the national average of 9.2 breast cancers being detected per 1000 screened, there were a similar number who did not attend who already had cancer with the likelihood being that they would go on to present with symptoms at a late stage and have a less favourable outcome.
- the Pennine Breast Screening Unit reports that the primary issue is getting the message out to marginalised communities, especially people with learning difficulties, the South Asian community, migrants, travellers and communities where English isn't their first language.
- the screening uptake rates, not just for breast cancer but also cervical and bowel cancer, are below national uptake rate levels.
- there are fantastic Living Well and Stronger Communities teams within the Council, along with NHS partners and groups such as HALE and the Bingley Bubble Community Partnership, who are already doing great work. The Council's Public Health Team has identified staff to specifically work on increasing health awareness and screening uptake levels with two more Community Health Development workers having been recently appointed.

Council resolves:

 to commit to continue with the in depth data analysis which is currently being undertaken by the Public Health Team to understand what the issues and barriers are to attending screening for the different community groups across the District.

- carry out in-depth community engagement to understand at first hand the reasons for not attending breast and cervical screening when invited and ascertain what additional support mechanisms such as additional targeted locations for mobile screening vans and help with travel, would increase uptake.
- to work collaboratively with all partners and stakeholders to educate and improve knowledge in all communities around self-awareness, the screening process and promote the understanding that early detection of cancer will result in a more favourable treatment outcome.
- ensure that the current service provision, including the new diagnostic centre at Eccleshill, is accessible for all areas of the community and is utilised to its full potential in order to quickly diagnose all types of cancer.

12.5 – Improving scrutiny, transparency and accountability at Bradford MDC

To be moved by: Councillor Debbie Davies

To be seconded by: Councillor Rebecca Poulsen

Council notes:

- that the number of seats on Scrutiny Committees allocated to the various political groups is governed by the provisions of Subsection 5 of Section 15 of the Local Government and Housing Act 1989.
- that the number of Questions to Council that is allocated to each
 political group represented on the council tend to change further to
 each municipal election, reflecting the levels of representation of
 each group and independent members within the chamber, with the
 number of questions available to opposition councillors reducing, the
 larger and more dominant the controlling group becomes.
- both systems create the perverse outcome of reducing the opposition scrutiny and / or the public perception of reduced scrutiny and thus accountability to which controlling groups are exposed the more dominant they become, as Questions to Council by members of controlling groups are perceived as less likely to challenge the Council Executive, than those asked by opposition members.

Council resolves:

- to have appropriate officers investigate alternative methodologies for the allocation of Questions to Council including a specific number of "Opposition Questions to Council" in order to maintain residents' confidence that the council's controlling group is transparent and accountable due to sufficient opposition scrutiny at Full Council meetings.
- to ask that a report of the options be presented for consideration by

the cross party Constitutional Review group.

• to ask the district's MPs to request a review of the Local Government and Housing Act 1989.

12.6 - Clean Air Zone (CAZ) creep

To be moved by: Councillor Sally Birch

To be seconded by: Councillor Allison Coates

Council notes:

- the residents and businesses of Bradford were assured that the charging CAZ scheme was a temporary measure, though many remained sceptical of this claim, fearing needless revenue generation for council empire building.
- massive efforts have already been made to reduce pollution with more than 80% of HGVs estimated to be compliant in West Yorkshire, there has been considerable investment to make buses compliant and people are naturally replacing older vehicles with newer, cleaner versions.
- the National Atmospheric Emissions Inventory figures indicated that a charging CAZ would generate a 46% increase in air pollution on the district's rural road network.
- the replacement of the temporary Air Quality Programme Director post by the permanent post of Assistant Director, Sustainability which is to be CAZ funded.
- residents and businesses could take this as indicative of the Council having no intention to end the charging CAZ.

Council resolves:

- to publish the most recent air quality data for the four AQMAs (1. Mayo Avenue/Manchester Road, 2. Manningham Lane/Queen's Road, 3. Thornton Road, 4. Shipley Airedale Road).
- to publish any air quality data collected in relation to concerns regarding Bradford District's rural road network, such as those raised by the National Atmospheric Emissions Inventory.
- to clarify whether the Council now considers a permanent paying CAZ to be Council Policy and if not, to clarify why a permanent post paid for by CAZ revenue is being added to the Senior Management Structure.
- to confirm that in light of the recent massive reductions in the operational responsibilities of Bradford MDC, due to the Council's consistent mismanagement of Children's and Families responsibilities and the expansion of West Yorkshire Combined Authority (WYCA) etc. resulting in the externalisation of key services, the controlling Labour Group on the Council does not intend to burden local people with increased Council Tax to pay for a needless increase in Senior Management wages if and when the charging

12.7 - Children and young people's mental health

To be moved by: Councillor Sue Duffy

To be seconded by: Councillor Susan Hinchcliffe

Council notes:

The emotional health and wellbeing of children and young people is just as important as their physical health.

The Chair of the Health and Wellbeing Board has prioritised child mental health and the Board has been hearing the voices of children and young people to help shape the district's response.

The beneficial work the voluntary and community sector (VCS) does in prevention, early help and support for residents' mental health.

We know from this engagement with children and young people that better support for their wellbeing and mental health is their top priority.

Mental illnesses are a leading cause of health-related disabilities for children and young people and can have adverse and long-lasting effects.

National and local data suggest that the mental health needs of children and young people have risen since the start of the Covid-19 pandemic, with nearly 1 in 4 girls and 1 in 10 boys having diagnosable levels of mental health need in Bradford District in 2022.

Nationally a record 1.4 million children and young people sought NHS help for mental health problems last year and the number of schoolage children referred to child and adolescent mental health services (CAMHS) soared by 76% since 2019, according to an analysis of NHS Digital data by the charity Young Minds.

Local authorities, health services, schools and the VCS are facing significantly increased pressures as a result and therefore require additional government funding to meet unprecedented levels of need.

Whilst children from all backgrounds experience mental health problems, the evidence for tackling the rising rates of mental illness in children and young people is strongly linked with addressing inequalities and poverty, issues starkly highlighted by the pandemic.

Giving children the best start in life through universal and targeted interventions is dependent on supporting their mental wellbeing in childhood and adulthood.

The council resolves to:

- Proactively engage with and listen to people of all ages and backgrounds about what they need for better mental health and emotional wellbeing.
- Task officers to work with health partners on the Health and Wellbeing Board to undertake a focused piece of work to bring together up to date data, insight and evidence on the mental health and emotional wellbeing needs of children and young people in the Bradford district.
- Agree named leads and lines of accountability for children and young people's mental health and wellbeing in the local health system.
- Ensure that every child, family and school in the district knows how to access support for their mental health.
- Refuse to accept endemic levels of mental ill health in children and young people as a "new normal".
- Implement evidence-based interventions to improve mental health and wellbeing for all people of all ages.
- Call on the government to publish a national plan for children and young people backed up by new funding for the local authority, schools, VCS and health partners. The plan should include a strategy to improve children and young people's mental health and support every single child to achieve their full potential in life whatever their background.
- Sign up to the Office for Health Improvement and Disparities' Mental Health Concordat and through this commit to: increase the focus on prevention, wider determinants of health and collaborative working across organisations; draw on lived experiences of people with mental health problems; build capacity across the workforce in the prevention of mental ill health and promotion of wellbeing; and commit to supporting all service providers, employers and the voluntary and community sector to adopt the concordat.

12.8 – Bradford Council is committed to fighting discrimination and hatred in all its forms

To be moved by: Councillor Susan Hinchcliffe
To be seconded by: Councillor Rebecca Poulsen

This is a cross-party motion supported by the Labour, Conservative, Green and Liberal Democrat groups.

We want Bradford district to be a welcoming district for all.

People, regardless of their protected characteristics, need to have their rights protected, whoever they are and wherever they live in the district. We should all be able to enjoy a full and happy life with mutual respect.

This Council has published a refreshed Equality, Diversity and Inclusion (EDI) Plan to support people of all protected characteristics to live their lives in a full and confident way in the district, whether they are part of the council's workforce and/or part of our wonderfully diverse district.

Bradford Hate Crime Alliance is home to innovative, nationally respected work to tackle hate and build safer and stronger communities.

We welcome the Peer Review from the Local Government Association which has reviewed our progress so far and focussed our minds on the work still to do. Staff and community representatives acknowledge that the Council has made positive changes for its workforce in the last 12 months.

In spite of this good work locally we are very concerned at the latest national hate crime data. The latest Home Office data shows that hate crime has increased by 25.5% in a year, with significant increases in hate crime against the LGBTQ+ community, disabled people and people of faith (nearly half of these incidents were against Muslims). We acknowledge that hate crimes are under-reported across our district so we encourage all those who experience hate crime to report it.

This Council:

- Condemns prejudice and hatred against all people.
- Believes that there is no hierarchy of equalities. Public servants can't pick and choose which protected characteristics to support.
- Asks all elected members to reaffirm their commitment to fighting hate and prejudice in all its forms and to ensure all elected members undertake EDI training in line with the LGA Peer Review recommendation.
- Instructs Council officers to step up work with police and partners to combat hate crime.
- Accepts all the recommendations of the LGA Peer Review and instructs officers to implement these as soon as possible or at the latest by the end of 2024.

12.9 – Making our neighbourhoods and green spaces nature-friendly

To be moved by: Councillor Sarah Ferriby
To be seconded by: Councillor Alex Ross-Shaw

Council notes:

Reduced mowing in carefully planned areas of green spaces as part of 'No Mow May' has been one example of a range of activities we are undertaking to improve the local environment for residents, boost biodiversity and tackle the climate emergency.

A growing body of research shows there are substantial positive effects from this nature-friendly approach, such as increasing plants and insects to benefit the food chain; extending and connecting nature-friendly areas creates an important mosaic of habitats especially in urban and semi-urban areas; and a reduction in pesticides supports a healthier environment for plants and all living things.

The benefits to mental and physical health of greater biodiversity and a more pleasant living environment for us all cannot be overstated.

There are potential economic as well as social and environmental benefits from adopting a more nature-friendly approach and shifting to low carbon technologies.

Making the whole district more nature-friendly is also a matter of social justice as part of our work to tackle health inequalities, because national research shows that the least privileged communities are impacted the most by environmental harm and a lack of access to nature and green spaces.

Nature-friendly measures the council is undertaking with partners include but are not limited to:

- Reduced moving to better meet the needs of people and nature.
- Planted a tree for every child the creation of new woodland, school trees and 40 school orchards (blossom for pollinators).
- Encouraging nature and play opportunities on the doorstep of new housing and commercial developments.
- New wildflower strips and meadow development.
- A shift to herbaceous planting in the city centre.
- The conversion of conifer plantation woodlands to semi-natural woodlands at St Ives.
- Ilkley Moor restoration.
- Reduced use of glyphosate.
- Measures to clean up the air we all breathe.
- Working with businesses and partners in the Bradford District Sustainable Development Partnership.

Council resolves to:

• Declare a biodiversity emergency – this will help to harness the

collective powers of partners across the district and accelerate our efforts.

- Task officers with developing a Bradford Parks Strategy with widespread stakeholder consultation, including the aims of: deepening our partnerships with Friends groups; formalising our approach to improving biodiversity and environmental renewal; recognising its strong links to residents' physical and mental wellbeing; and supporting new jobs and opportunities for residents and businesses through the emergent clean growth economy.
- Request officers present a report to Regeneration and Environment Overview and Scrutiny Committee assessing the impact to date of the measures we are taking and setting out new ideas and options for future activities to build on our progress.

13. PAY POLICY STATEMENT FOR 2023/24

31 - 48

To receive and consider a report from the Director of Human Resources, which provides details of the Pay Policy Statement for the financial year 2023/24, including details of the pay award for Chief Officers.

Recommended – That the Pay Policy Statement for the financial year 2023/24, as set out at Appendix 1 to the report, be approved.

(Anne Lloyd – (01274) 432031)

14. APPOINTMENT TO THE POST OF CHIEF EXECUTIVE

49 - 66

To receive and consider a report from the Director of Human Resources, which seeks approval to appoint Lorraine O'Donnell to the post of Chief Executive on the salary package as detailed in this report and in accordance with the Council's Pay Policy Statement.

Recommended -

- a) That the Council approves the appointment of Lorraine O'Donnell as Chief Executive.
- b) That the Council confirms it agrees with the proposal to appoint to the position of Chief Executive on the salary package as detailed in paragraph 2.7 of the report in accordance with the Council's Pay Policy Statement 2023/24.

(Anne Lloyd – (01274) 432031)